Briefing Paper 4.18



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UK Child Benefit and non-UK resident EU children

Summary

1 The UK pays child benefit and child tax credits to almost 50,000 children who live in another EU country. The most common country of residence is Poland, where claims are made for almost 30,000 children. British rates are about four times those in Poland. The cost to the British taxpayer is just over £1 million per week. Only in four other EU countries do the rules allow for such payments to be made to non-resident children.

Introduction

2 This paper will examine recent data released in a Parliamentary Question tabled by Mr Keith Vaz which revealed the number of child benefit claims in respect of children that do not live in the UK but in another EU country. It calculates the costs to the UK taxpayer and examines the rules in other EU countries.

Numbers

3 There are 24,082 child benefit awards in respect of 40,171 children and a further 4,011 child tax credit awards in respect of 6,838 children. The country of residence of the largest number of overseas children in receipt of UK child benefit and child tax credit is Poland, where child benefit is paid for 25,659 children and child tax credit is paid for 3,829 children. This of course reflects the large number of Polish migrants living in the UK. (See Annex A for a breakdown of Child Benefit and Child Tax Credit payments by Country)

Child Benefit Rates

4. In 2011 child benefit was set at £20.30 per week (£81.20 per month) for the first child and £13.40 per week (£53.60 per month) for the second and subsequent children.² These rates will remain frozen until 2014.

Benefit paid out to children living overseas

5 Child benefit paid to 40,171 children living overseas costs the taxpayer £36.6 million per year and child tax credit costs £18.6 million per year. Therefore the combined payments amount to over £55 million per year or £1 million per week.

Parliamentary Question138991, Mr Keith Vaz, 28 January 2012, Hansard, Column 619W, URL: http://www.publications.parliament.uk/pa/cm201213/cmhansrd/cm130128/text/130128w0004.htm#1301293001504

² HMRC, Child Benefit Rates 2011-2014, URL: http://www.hmrc.gov.uk/childbenefit/payments-entitlements/payments/rates.htm

Table 1. Costs of Child Benefit and Child Tax Credit to non-UK resident children.

	Number	Annual	Total cost
	of children	Rate	Per annum
		£'s	£M
CHILD BENEFIT			
First child	24,082	1,055	25.4
Second Child	16,089	697	11.2
Total Child Benefit	40,171		36.6
CHILD TAX CREDIT	6,838	2,720	18.6
GRAND TOTAL			55.2

6 It is noteworthy that only one in six children also receives child tax credit. That is probably because the parents do not earn enough to pay income tax but some may earn more than the threshold for payment.

Benefit Rules across the EU

7 Most countries do not pay child benefit in respect of children living outside of their territory. According to the EU's Mutual Information System on Social Protection, in order to claim child benefit in Austria, Belgium, Bulgaria, Cyprus, Denmark, Estonia, Finland, France, Hungary, Italy, Lithuania, Luxembourg, Malta, Portugal, Romania, Slovakia, Slovenia, Spain and Sweden the child must be resident in the territory.³ In Ireland the rules stipulate that the child must be normally living with and being supported by the recipient however in practice this is not the case.⁴ Only in the UK, Czech Republic, Germany, Latvia, and the Netherlands can child benefit be claimed for children who live in another EU state.

Child Benefit Entitlement in Poland

8 There is a significant financial benefit to claiming child benefit in the UK over Poland. In Poland, child benefit is paid at a rate of £13.60 per month (68 Polish Zloty) for children aged 4 years and under, £18.20 per month (91 Polish Zloty) for children aged between 5 and 18 years and £19.60 per month (98 Polish Zloty) for children aged 18-24 who remain in education.⁵ This is a quarter of the amount paid by the UK government for the first child.

Conclusion

9 Child allowances paid in respect of children who live in another EU country costs the UK taxpayer over £55 million per year, or over £1 million a week. In all other EU countries except the UK, Czech Republic, Germany, Latvia and the Netherlands the child must be resident in that country in order to qualify for child allowances.

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³ MISSOC, URL: http://ec.europa.eu/social/main.jsp?langId=en&catId=815

⁴ Irish Times, 'Efforts to save money on child benefit going abroad shelved', 12 October 2012, URL: http://www.irishtimes.com/newspaper/frontpage/2012/1012/1224325188343.html

⁵ MISSOC

ANNEX A

Finland	16	30
Denmark	20	35
Austria	29	47
Estonia	43	63
Norway	14	65
Greece	51	76
Cyprus	53	80
Sweden	66	122
Hungary	132	203
Bulgaria	174	238
Switzerland	122	238
Belgium	138	274
Czech Republic	176	282
Romania	193	328
Portugal Italy	193	330
	239	379
Germany Netherlands	366 192	641 379
Latvia	853	1,117
Spain	756	1,275
Lithuania	1,276	1,772
Slovakia	1,083	1,881
France	1,080	2,003
Ireland	1,281	2,609
Poland	15,499	25,659
Country	Number of awards	Number of children
		Number of children

Child Tax Credit Awards and Number of Children to Overseas Children by Country, 2012				
Country	Number of awards	Number of children		
Poland	2,278	3,829		
Ireland	611	1,207		
Lithuania	339	484		
Slovakia	141	256		
Latvia	178	243		
France	95	203		
Spain	79	153		
Romania	45	68		
Bulgaria	52	66		
Hungary	43	65		
Germany	38	60		
Portugal	22	40		
Czech Republic	25	38		
Netherlands	10	22		
Italy	13	21		
Norway	6	18		
Belgium	4	11		
Greece	5	11		
Sweden	3	10		
Estonia	9	9		
Cyprus	2	6		
Austria	3	4		
Switzerland	3	4		
Finland	2	3		
Luxembourg	1	2		
Malta	2	2		
Slovenia	1	2		
Denmark	1	1		
Iceland	0	0		
Totals	4,011	6,838		